CHAPTER

ECONOMICS: FOUNDATIONS

LEARNING OBJECTIVES

After studying this chapter you should be able to:

- 1.1 Explain these three key economic ideas: people are rational, people respond to incentives, and optimal decisions are made at the margin.
- 1.2 Understand the issues of scarcity and trade-offs, and how the market makes decisions on these issues.
- 1.3 Explain how economists use models to analyse economic events and government policies.
- **1.4** Distinguish between microeconomics and macroeconomics.
- 1.5 Describe economics as a career and the key skills you can gain from studying economics.

ROBOTS AND OFFSHORING: IS YOUR JOB SAFE?

TODAY THERE IS much concern that the rise of robotics and software programs is replacing many workers and there is fear for the future existence of some professions. At every stage of technological change and structural change in the economy, people have feared for their jobs. For instance, when the automated assembly line was introduced by Henry Ford in his motor vehicle plants in 1913, the use of machines to move the parts to the worker increased worker productivity. However, ultimately the development of the production line process, together with advancements in machinery, reduced the demand for skilled manual labour in the manufacturing industry. Similarly, new machinery in the agriculture and mining industries has seen them evolve from labour-intensive industries characterised by hard and dangerous jobs to ones that are highly capital-intensive, employing relatively few workers.

In what may be seen as another threat to jobs, many Australian, US, Japanese and European firms have for decades been moving the production of goods and services to other countries where wages are lower. This process is called offshoring (sometimes also referred to as *outsourcing*). In recent years, it is not only simple manufacturing that is being offshored but also jobs that require high skill levels. High-technology manufacturing, research and development and IT systems analysis are now outsourced to countries like China and India where skilled workers, such as software engineers, typically receive salaries that are 75 per cent lower than those of software engineers in Australia. A more recent development is the outsourcing of customer services, with future growth likely to occur in knowledge process outsourcing (KPO), which includes professional and legal services. Interestingly, it has been argued that developments in robotics (the automation of routine operations) will replace some jobs both onshore and offshore, with the greatest impact in the service sector. The potential benefits to firms from both offshoring and the use of robotics include lower wages costs and greater flexibility.

Therefore, is the use of offshoring and robotics a threat to Australian jobs? Can this lead to lower-quality services? These questions are some of the many that cannot be answered without using economics. For instance, the lower production costs that can be provided to Australian businesses make these businesses more profitable and, therefore, put them in a position to invest in other areas of the economy and create new jobs that require more highly skilled and more highly paid Australian workers. Most economists argue that, just as with changes decades ago, some jobs will be lost but that overall, offshoring of services and automating routine tasks will lead to higher wages and increased prosperity for Australia, just as mechanisation and moving manufacturing production overseas did. The most noticeable impact of this process of continual change is that the average Australian is today much better off than they were decades ago, having access to a much wider (and more affordable) range of goods and services. In this chapter, and throughout the text, we will see how economics helps in addressing important issues such as robotics and offshoring, as well as many other issues.



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ECONOMICS IN YOUR LIFE AND CAREER

ARE YOU LIKELY TO LOSE YOUR JOB To offshoring?

Suppose that you plan on working as an accountant, a software engineer, a business consultant, a financial analyst or in another industry where some jobs have already been offshored. Is it likely that during your career your job will be outsourced to India, the Philippines, China or some other country? As you read this chapter, see whether you can answer this question. You can check your answer with the one we provide on page 14.

Scarcity

The situation in which unlimited wants exceed the limited resources available to fulfil those wants.

Resources

Inputs used to produce goods and services, including natural resources (such as land, water and minerals), labour, capital and entrepreneurial ability. These are also referred to as the factors of production.

Economics

The study of the choices people and societies make to attain their unlimited wants, given their scarce resources.

Economic models

Simplified versions of reality used to analyse real-world economic situations.



Explain these three key economic ideas: people are rational, people respond to incentives, and optimal decisions are made at the margin.

LEARNING OBJECTIVE

Market

A group of buyers and sellers of a good or service and the institution or arrangement by which they come together to trade.

ECONOMICS IS USED to answer questions such as the following:

- What determines the price of goods and services, from smartphones to cars to tertiary education?
- 2 How does pollution affect the economy, and what government policies can be used to deal with it?
- 3 Why do firms engage in international trade, and how do government policies affect international trade?
- 4 Why do governments control the prices of some goods and services, and what are the effects of those controls?

Economists do not always agree on the answers to every question. In fact, as we will see, economists engage in lively debates on many issues. In addition, economics is a dynamic field in which new problems and questions are constantly arising. Therefore, economists are always at work developing new methods to analyse economic issues.

All the issues we discuss in this text reflect a basic fact of life: people must make choices as they try to attain their goals. The choices reflect the trade-offs that people face because we live in a world of **scarcity**, which means that although our wants are unlimited, the **resources** available to fulfil those wants are limited. You might like to own five Mercedes-Benz cars and spend three months each year in five-star European hotels, but unless you are a close relative of Gina Rinehart you probably lack the money to fulfil these dreams. Every day you must make choices about how to spend your limited income on the many goods and services available. The finite amount of time available to you also limits your ability to attain your goals. If you spend an hour studying for your economics test, you have one less hour available to study for your statistics test. Firms and the government are in the same situation that you are: they have limited resources available to them as they attempt to attain their goals. **Economics** is the study of the choices people and societies make to attain their unlimited wants, given their scarce resources.

We begin this chapter by discussing three key economic ideas that we will return to many times in the text: people are rational, people respond to incentives, and optimal decisions are made at the margin. Then we consider the three fundamental questions that any economy must answer: What goods and services will be produced? How will the goods and services be produced? Who will receive the goods and services? Next we consider the role of economic models in helping us to analyse the many issues presented throughout this text. **Economic models** are simplified versions of reality used to analyse real-world economic situations. Later in this chapter we explore why economists use models and how they construct them. Finally, we discuss the difference between microeconomics and macroeconomics.

THREE KEY ECONOMIC IDEAS

Whether your goal is to buy a smartphone or find a part-time job, you will interact with other people in *markets*. A **market** is a group of buyers and sellers of a good or service and the institution or arrangement by which they come together to trade. Much of economics involves analysing what happens in markets. Throughout this text, as we study how people make choices and interact in markets, we will return to three important ideas:

- 1 People are rational.
- 2 People respond to economic incentives.
- 3 Optimal decisions are made at the margin.

People are rational

Economists generally assume that people are rational. This assumption does not mean that economists believe that everyone knows everything or always makes the 'best' decision. It does mean that economists assume that consumers and firms use as much of the available information as they can to achieve their goals. Rational individuals weigh the benefits and costs of each action, and they choose an action only if the benefits outweigh the costs. For example, if a computer store charges a price of \$130 for the latest Windows upgrade, economists assume that the managers

at the store have estimated that a price of \$130 will earn the most profit. The managers may be wrong—perhaps a price of \$150 would be more profitable—but economists assume that the managers have acted rationally on the basis of the information available to them in choosing the price. Of course, not everyone behaves rationally all the time. Still, the assumption of rational behaviour is very useful in explaining most of the choices that people make.

People respond to economic incentives

Human beings act from a variety of motives, including religious belief, envy and compassion. Economists emphasise that consumers and firms consistently respond to *economic* incentives. This fact may seem obvious, but it is often overlooked—as the following example illustrates. The Pharmaceutical Benefits Scheme (PBS) is an Australian government initiative under which more than 80 per cent of the prescriptions in Australia are dispensed. In 2021, patients paid up to \$41.30 for most PBS medicines, or \$6.60 if they have a concession card; the Australian government pays the remaining cost. Under current arrangements, these amounts are adjusted in line with inflation on 1 January each year.

The government's expenditure on the PBS—currently around \$13 billion annually—has generally been increasing over time, mainly due to the high cost of subsidising new and expensive prescription medicines to make them available at prices people can afford. The government paid part of the price of around 208 million prescriptions for subsidised medicines supplied up to the year ending June 2020. That's eight prescriptions every year for each Australian. The scheme accounts for around 16 per cent of the Australian government's total health budget.

For a medicine to be available on the PBS, it must not only satisfy the criterion that it has a significant impact on patient health but it must also be cost-effective in that the extra benefit to patients must be worth the cost to government (the taxpayer). Many Australians do not fully understand this second criterion and believe that if a medicine improves your health it must be worth taking no matter what the cost! Some also think that it is unfair to pay for something as important as medicine as it is vital for one's health. However, economists argue, and this is accepted by government, that if medicines were free there would be little incentive for patients or doctors to use medicines wisely.

Optimal decisions are made at the margin

Some decisions are 'all or nothing'. For example, an entrepreneur decides whether or not to open a new restaurant—they either start the new restaurant or they don't. Likewise, you decide whether to enter university or to take a job. But most decisions in life are not all or nothing. Instead, most decisions involve doing a little more or a little less. If you are trying to decrease your spending and increase your saving, the decision is not really a choice between saving every dollar you earn or spending it all. The choice is actually between buying a cappuccino at a café every day or cutting back to three times per week.

Economists use the word *marginal* to mean an extra or additional benefit or cost of a decision. Should you watch another hour of television or spend that hour studying? The *marginal benefit* (MB) of watching more television is the additional enjoyment you receive; the *marginal cost* (MC) is the lower grade you receive from having studied a little less. Should Apple produce an additional 300,000 iPhones? Firms receive revenue from selling goods. Apple's marginal benefit is the additional revenue it receives from selling 300,000 more iPhones; its marginal cost is the additional cost—for wages, parts and so forth—of producing 300,000 more iPhones. *Economists reason that the optimal decision is to continue any activity up to the point where the marginal benefit equals the marginal cost—in symbols, where MB = MC. Often we apply this rule without consciously thinking about it. Usually you will know whether the additional enjoyment from watching a television program is worth the additional cost involved in not spending that hour studying without giving it a lot of thought. In business situations, however, firms often have to make careful calculations to determine, for example, whether the additional revenue received from increasing production is greater or less than the additional cost of the production. Economists refer to analysis that involves comparing marginal benefits and marginal costs as marginal analysis.*

In each chapter of this text you will see a special feature entitled 'Solved problem'. This feature will increase your understanding of the material by leading you through the steps of solving an applied economic problem. After reading the problem, you can test your understanding by working through the related problems that appear at the end of the chapter.

Marginal analysis Analysis that involves

comparing marginal benefits and marginal costs.

SOLVED PROBLEM 1.1 APPLE MAKES A DECISION AT THE MARGIN

Suppose that Apple is currently selling 10 million iPhones per year worldwide. Managers at Apple are considering whether to raise production to 11 million iPhones per year. One manager argues, 'Increasing production from 10 million to 11 million is a good idea because we will make a total profit of \$500 million if we produce 11 million.'

Do you agree with her reasoning? What, if any, additional information do you need to decide whether Apple should produce the additional 1 million iPhones?

Solving the problem

- **STEP 1 Review the chapter material.** The problem is about making decisions, so you may want to review the section 'Optimal decisions are made at the margin'. Remember in economics to think 'marginal' whenever you see the word 'additional'.
- STEP 2 Explain whether you agree with the manager's reasoning. We have seen that any activity should be continued to the point where the marginal benefit is equal to the marginal cost. In this case, that involves continuing to produce iPhones up to the point where the additional revenue Apple receives from selling more iPhones is equal to the marginal cost of producing them. The Apple manager has not done a marginal analysis, so you should not agree with her reasoning. Her statement about the *total* profit of producing 11 million iPhones is not relevant to the decision of whether to produce the last 1 million iPhones. You need to know whether the total profit amount of \$500 million is the maximum amount that could be earned, or if a different quantity of production is more profitable. To determine this, you will need additional information.
- STEP 3 Explain what additional information you need. You will need to know and compare the additional (marginal) revenue Apple would earn from selling 1 million extra iPhones with the additional (marginal) cost of producing them. As long as the marginal revenue for each extra iPhone produced is greater than the marginal cost of producing it, the extra production will add more to total profit. Therefore, Apple should continue to produce iPhones right up to the point where marginal revenue is equal to marginal cost. Furthermore, you should note that producing beyond this point, where marginal cost exceeds marginal revenue, will reduce total profits.



For more practice, do **related problems 1.5, 1.6 and 1.7** at the end of this chapter.

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Understand the issues of scarcity and trade-offs, and how the market makes decisions on these issues.

Trade-off

The idea that, because of scarcity, producing more of one good or service means producing less of another good or service.

SCARCITY, TRADE-OFFS AND THE ECONOMIC PROBLEM THAT EVERY SOCIETY MUST SOLVE

We have already noted the important fact that we live in a world of scarcity. As a result, every society faces the economic problem that it has only a limited amount of economic resources—such as workers, machines and natural resources—and therefore can produce only a limited amount of goods and services. Therefore, society faces **trade-offs**: producing more of one good or service means producing less of another good or service. Trade-offs force society to make choices, particularly when answering the following three fundamental questions:

- 1 What goods and services will be produced?
- 2 *How* will the goods and services be produced?
- 3 Who will receive the goods and services produced?

Throughout this text we will return to these questions many times. For now, we can briefly introduce each question.

What goods and services will be produced?

How will society decide whether to produce more economics texts or more Blu-ray players? Should we fund more child-care facilities or more university places? Of course, 'society' does not make decisions; only individuals make decisions. The answer to the question of what will be produced is determined by the choices made by consumers, firms and governments. Every day you help to decide which goods and services will be produced when you choose to buy an iPhone rather than a Blu-ray player, or a cappuccino rather than a cup of tea. Similarly, Apple must choose whether to devote its scarce resources to making more iPhones or more iPads. The federal government must also choose whether to spend more of its limited budget on breast cancer research or national defence. In each case, consumers, firms and the government face the problem of scarcity by trading off one good or service for another.

When analysing the decision to choose between alternative options, economists use the concept of **opportunity cost**. This is one of the most important concepts in economics. The opportunity cost of any activity is the highest-valued alternative that must be given up to engage in that activity. For example, if Apple chooses to produce more iPhones it must divert resources from producing iPads. The opportunity cost of producing more iPhones is the loss of production of iPads. Or, if you choose to buy a cup of coffee, your opportunity cost is the cup of tea that you could have chosen instead. Consider the example of an entrepreneur who could receive a salary of \$100,000 per year working as a manager at a firm but opens her own business instead. In that case, the opportunity cost of the entrepreneurial services to her own business is \$100,000, even though she does not pay herself an explicit salary. We will analyse this important concept of opportunity cost in further detail in the chapter 'Choices and trade-offs in the market'.

How will the goods and services be produced?

Firms choose how to produce the goods and services they sell. In many cases, firms face a trade-off between using more workers or using more machines. For example, a local service station has to choose whether to provide car repair services using more diagnostic computers and fewer car mechanics or more car mechanics and fewer diagnostic computers. Similarly, movie studios have to choose whether to produce animated films using highly skilled animators to draw them by hand or fewer animators and more computer software. In deciding whether to move production offshore to a country such as China, firms are often choosing between a production method in their home country that uses fewer workers and more machines and a production method in China that uses more workers and fewer machines.

Who will receive the goods and services produced?

In Australia, as in most countries, who receives the goods and services produced depends largely on how income is distributed. Those individuals with the highest income have the ability to buy the most goods and services. Often, people are willing to give up some of their income—and therefore some of their ability to purchase goods and services—by donating to charities to increase the incomes of poorer people. An important policy question, however, is whether the government should intervene to make the distribution of income more equal. Such intervention occurs in Australia, because people with higher incomes pay a larger fraction of their income in taxes and because the government makes payments to people with low incomes. There is disagreement over whether the current attempts to redistribute income are sufficient or whether there should be more or less redistribution.

Centrally planned economies versus market economies

To answer the three questions—what, how and who—societies organise their economies in two main ways. A society can have a **centrally planned economy** in which the government decides how economic resources will be allocated, or a society can have a **market economy** in which the decisions of households and firms interacting in markets allocate economic resources.

From 1917 to 1991, the most important centrally planned economy in the world was the former Soviet Union. The government decided what goods to produce, how to produce them, and who would receive them. Government employees managed factories and stores. The objective of these managers was to follow the government's orders rather than to satisfy the wants of consumers. Centrally planned economies like the former Soviet Union have not been successful in producing low-cost, high-quality goods and services. As a result, the standard of living of the average person in a centrally planned economy tends to be quite low. All centrally planned economies have also been political dictatorships. Dissatisfaction with low living standards and political repression finally led to the collapse of the Soviet Union in 1991. Today, only North Korea still has a completely centrally planned economy.

All the high-income democracies, such as Australia, the United States, Canada, Japan and many European countries, are in large part market economies. Market economies rely primarily on privately owned firms to produce goods and services and to decide how to produce them. Markets, rather than governments, determine who receives the goods and services produced. In a market economy, firms must produce goods and services that meet the wants of consumers or the firms will go out of business. In that sense, it is ultimately consumers who decide what goods and

Opportunity cost

The highest-valued alternative that must be given up to engage in an activity.

Centrally planned economy

An economy in which the government decides how economic resources will be allocated.

Market economy

An economy in which the decisions of households and firms interacting in markets allocate economic resources.

Consumer sovereignty

The concept that in a market economy it is ultimately consumers who decide what goods and services will be produced. This occurs because firms must produce goods and services that meet the wants of consumers or the firms will go out of business.

Mixed economy

An economy in which most economic decisions result from the interaction of buyers and sellers in markets, but in which the government plays a significant role in the allocation of resources.

Productive efficiency

When a good or service is produced using the least amount of resources.

Allocative efficiency

When production reflects consumer preferences; in particular, every good or service is produced up to the point where the last unit provides a marginal benefit to consumers equal to the marginal cost of producing it.

Dynamic efficiency

When new technologies and innovation are adopted over time.

Voluntary exchange

When both the buyer and the seller of a good or service are made better off by the market transaction.

services will be produced. This concept is referred to as **consumer sovereignty**. Because firms in a market economy compete to offer the highest-quality products at the lowest price, they are under pressure to use the lowest-cost methods of production. For example, in the past 20 years some firms in Australia, the United States and elsewhere, particularly in the electronics and furniture industries, have been under pressure to reduce their costs to meet the low-cost competition of Chinese and Indian firms.

In a market economy, the income of an individual is determined by the payments received for what they have to sell. If an individual is a civil engineer and firms are willing to pay a salary of \$90,000 per year for engineers with training and skills, this is the amount of income an engineer will have to purchase goods and services and pay taxes. If the engineer also owns a house that is rented out, their income will be even higher. One of the attractive features of markets is that they reward hard work. Generally, the more extensive the training a person has received and the longer the hours that person works, the higher the person's income will be. Of course, luck (both good and bad), inheritance and other factors may also play a role here. We can conclude that market economies answer the question 'Who receives the goods and services produced?' with the answer 'Those who are most willing and able to buy them.'

The modern 'mixed' economy



Some economists argue that the extent of government intervention makes it no longer accurate to refer to the Australian, United States, Canadian, Japanese and most European economies as market economies. Instead, they should be referred to as *mixed economies*. In a **mixed economy**, most economic decisions result from the interaction of buyers and sellers in markets, but the government plays a significant role in the allocation of resources. As we will see in later chapters, economists continue to debate the role government should play in a market economy.

One of the most important developments in the international economy in recent years has been the movement of China from being a centrally planned economy to being a more mixed economy. The Chinese economy suffered decades of economic stagnation following the introduction of a centrally planned economy in 1949 by Mao Zedong and the Communist Party. Although China does not have a democratically elected government, the production of most goods and services is now determined in the market, albeit with substantial government intervention. The result has been rapid economic growth.

Efficiency and equity

Market economies tend to be more efficient than centrally planned economies. There are three types of efficiency: *productive efficiency* (sometimes referred to as technical efficiency), *allocative efficiency* and *dynamic efficiency*. **Productive efficiency** occurs when a good or service is produced using the least amount of resources. **Allocative efficiency** occurs when production reflects consumer preferences, and resources are allocated throughout the economy to produce what consumers demand. **Dynamic efficiency** occurs when new technologies and innovation are adopted over time. Markets tend to be efficient because they promote competition and facilitate *voluntary exchange*. **Voluntary exchange** refers to the situation in which both the buyer and the seller of a good or service are made better off by the transaction. We know that the buyer and the seller are both made better off because otherwise the buyer would not have agreed to buy the good or service or the seller would not have agreed to sell it. Productive efficiency is achieved when competition between firms in markets forces the firms to produce goods and services using the least amount of resources and therefore at the lowest cost. Allocative efficiency is achieved when the combination of competition between firms and voluntary exchange between firms and consumers results in firms producing the mix of goods and services that consumers most prefer. Similarly, competition can lead to dynamic efficiency, as firms seek to adapt their product and use new technologies over time to secure their share of sales in the market. Competition will force firms to continue producing and selling goods and services as long as the additional benefit to consumers is greater than the additional cost of production. In this way, the mix of goods and services produced will reflect consumer preferences, achieving consumer sovereignty.

Although markets promote efficiency, they don't guarantee it. Inefficiency can arise from various sources. For example, water is a scarce resource which may be overused if government restrictions on water usage and pricing are set at levels that are too low, leading to allocative inefficiency. Or, if we look at productive efficiency, it may take some time to achieve an efficient outcome. For example, when Blu-ray players were introduced, productive efficiency was not achieved instantly—it took several years for firms to discover the lowest-cost method of producing this good. Governments sometimes reduce efficiency by interfering with voluntary exchange in markets. For example, many governments limit the imports of some goods from foreign countries. This limitation reduces efficiency by keeping goods from being produced at the lowest cost. The production of some goods damages the environment. In this case, government intervention can increase efficiency, because without such intervention firms may ignore the costs of environmental damage, and thereby fail to produce the goods at the lowest possible cost from society's perspective.

Just because an economic outcome is efficient, this does not necessarily mean that society finds it desirable. Many people prefer economic outcomes that they consider fair or equitable, even if these outcomes are less efficient. **Equity** is harder to define than efficiency, but it usually involves a 'fair' distribution of economic benefits. For some people, equity involves a more equal distribution of economic benefits than would result from an emphasis on efficiency alone. For example, some people support taxing those with higher incomes to provide the funds for programs that aid the poor. Although equity may be increased by reducing the incomes of high-income people and increasing the incomes of the poor, efficiency may be reduced. People have less incentive to open new businesses, to supply labour and to save if the government takes a significant amount of the income they earn from working or saving. The result is that fewer goods and services are produced and less saving takes place. As this example illustrates, *there is often a trade-off between efficiency and equity*. In this case, the total amount of goods and services produced falls, although the distribution of the income to buy those goods and services is made more equal. Government policy-makers frequently confront this trade-off.

ECONOMIC MODELS

Economists rely on economic theories or *models* (the words 'theory' and 'model' are used interchangeably) to analyse real-world issues. As mentioned earlier, economic models are simplified versions of reality used to analyse real-world economic situations. Economists are certainly not alone in relying on models: an engineer may use a computer model of a bridge to help to test whether it will withstand high winds, or a biologist may draw a diagrammatic representation of a nucleic acid in order to understand its properties better. One purpose of economic models is to make economic ideas sufficiently explicit and concrete to be used for decision-making by individuals, firms or the government. For example, we will see in the chapter 'Where prices come from: The interaction of demand and supply' that the model of demand and supply is a simplified version of how the prices of products are determined by the interactions between buyers and sellers in markets.

Economists use economic models to answer questions. For example, consider the question arising from the opening case of this chapter: Has offshoring reduced jobs in the Australian economy? With a complicated issue such as the effects of offshoring, economists often use several models to examine different aspects of the issue. For example, they may use an economic model of how wages are determined to analyse how offshoring affects wages in particular industries, and

Equity

The fair distribution of economic benefits between individuals and between societies.



Explain how economists use models to analyse economic events and government policies.

LEARNING OBJECTIVE

may use a model of international trade to analyse how offshoring affects income growth in the countries involved. Sometimes economists use an existing model to analyse an issue, but in other cases they must develop a new model. To develop a model, economists generally follow five steps:

- 1 Decide on the assumptions to be used in developing the model.
- 2 Formulate a testable hypothesis.
- 3 Use economic data to test the hypothesis.
- 4 Revise the model if it fails to explain the economic data well.
- 5 Retain the revised model to help to answer similar economic questions in the future.

The role of assumptions in economic models

Any model is based on making assumptions because models have to be simplified to be useful. We cannot analyse an economic issue unless we reduce its complexity. For example, economic models make *behavioural assumptions* about the motives of consumers and firms. Economists assume that consumers will buy those goods and services that will maximise their wellbeing or their satisfaction. Similarly, economists assume that firms act to maximise their profits. These assumptions are simplifications because they do not describe the motives of every consumer and every firm. How can we know whether the assumptions in a model are too simplified or too limiting? We discover this when we form hypotheses based on these assumptions and test these hypotheses using real-world information.

Forming and testing hypotheses in economic models

Economic variable

Something measurable that relates to resource use and can have different values, for example wages, prices or hours worked. A hypothesis in an economic model is a statement about an *economic variable* that may be either correct or incorrect. An **economic variable** is something measurable that can have different values, such as the wages paid to IT workers. An example of a hypothesis in an economic model is the statement that 'Outsourcing to offshore locations reduces wages of IT workers in Australia'. An economic hypothesis is usually about a *causal relationship*; in this case, the hypothesis states that offshoring causes, or leads to, lower wages for IT workers in Australia.

Before accepting a hypothesis, we must test it. To test a hypothesis, we must analyse statistics for the relevant economic variables. In our example, we must gather statistics on the wages paid to IT workers, and perhaps on other variables as well. Testing a hypothesis can be tricky. For example, showing that the wages paid to IT workers fell, or did not rise by as much as average wages, at a time when offshoring was increasing would not be enough to demonstrate that offshoring *caused* the wage changes. Just because two things are *correlated*—meaning they are associated with each other does not mean that one caused the other. For example, suppose that the number of workers trained in IT greatly increased at the same time that offshoring was increasing. In that case, the fall in wages paid to IT workers in Australia might have been caused by the increase in supply of IT workers increasing competition for jobs, rather than by the effects of relocating some IT jobs overseas in, say, the Philippines or India. Over a period of time, many economic variables will be changing, which complicates testing hypotheses. In fact, when economists disagree about a hypothesis, it is often because of disagreements over interpreting the statistical analysis used to test the hypothesis.

Note that hypotheses must be statements that could in principle turn out to be incorrect. Statements such as 'offshoring is good' or 'offshoring is bad' are value judgments rather than hypotheses, because it is not possible to prove or disprove them.

Economists accept and use an economic model if it leads to hypotheses that can be confirmed by statistical analysis. In many cases the acceptance is tentative, however, pending the gathering of new data or further statistical analysis. In fact, economists often refer to a hypothesis having been 'not rejected', rather than being 'accepted', by statistical analysis. But what if statistical analysis clearly rejects a hypothesis? For example, what if a model leads to a hypothesis that offshoring by Australian firms leads to lower wages for Australian IT workers, but this hypothesis is rejected by the data? In that case, the model needs to be reconsidered. It may be that an assumption used in the model was too simple or too limiting. For example, perhaps the model used to determine the effect of offshoring on wages paid to IT workers assumed that IT workers in the Philippines and India had the same training and experience as IT workers in Australia. If, in fact, Australian IT workers have more training and experience than Philippine or Indian IT workers, this difference might explain why the hypothesis was rejected on examination of the economic statistics.

The process of developing models, testing hypotheses and revising models occurs not just in economics but also in disciplines such as physics, chemistry and biology. It is often referred to as the *scientific method*. Economics is a *social science* because it applies the scientific method to the study of individuals and societies.

Normative and positive analysis

Throughout this text as we build economic models and use them to answer questions, we need to bear in mind the distinction between *positive analysis* and *normative analysis*.

Positive analysis is concerned with *what is*, and involves value-free statements that can be checked by using the facts. For example, the statement that 'a reduction in taxation rates will lead to an increase in spending by individuals' is a positive statement and can be confirmed or negated by factual data. **Normative analysis** is concerned with *what ought to be*, and involves making value judgments, which cannot be tested. For example, 'Individuals should receive reductions in taxation as they are able to decide how to spend money to maximise their satisfaction better than the government can' is a normative statement as it cannot be tested. Economics is about positive analysis, which measures the costs and benefits of different courses of action.

We can use the minimum wage laws in Australia to compare positive and normative analysis. In early 2021 it was illegal for an employer to hire an adult worker at a wage of less than \$19.84 per hour or \$753.80 per week. Without the minimum wage laws, some firms and some workers would voluntarily agree to a lower wage. Because of the minimum wage, some workers have difficulty finding jobs and some firms end up paying more for labour than they otherwise would have. A positive analysis of the federal minimum wage uses an economic model to estimate how many workers have not found jobs because of the minimum wage, its impact on the costs and profits of businesses, and the gains to workers receiving the minimum wage. After economists complete this positive analysis, the decision as to whether the minimum wage is a good idea or a bad idea is a normative one and depends on how people assess the trade-offs involved. Supporters of minimum wages believe that the losses to employers and to workers who are unemployed as a result of minimum wages are more than offset by the gains to those workers who receive higher wages than they would have without a minimum wage. Opponents of minimum wages believe that the losses are greater than the gains. The assessment by any individual would depend, in part, on that person's values and political views. The positive analysis provided by an economist would play a role in the decision but can't by itself decide the issue one way or the other.

In each chapter of this text you will see a 'Don't let this happen to you' box like the one that follows. The goal of these boxes is to alert you to common pitfalls in thinking about economic ideas. After reading the box, test your understanding by working through the related problem that appears at the end of the chapter.

Positive analysis

Analysis concerned with what is, and involving value-free statements that can be checked by using the facts.

Normative analysis

Analysis concerned with what ought to be, and involving making value judgments, which cannot be tested.

DON'T LET THIS HAPPEN TO YOU

Don't confuse positive analysis with normative analysis

'Economic analysis has shown that the minimum wage is a bad idea because it causes unemployment.' Is this statement accurate?

If there were no minimum wage laws, some workers who currently cannot find any firm willing to hire them at the minimum wage would be able to find employment at a lower wage. Therefore, positive economic analysis indicates that the minimum wage causes unemployment (although economists disagree about how much unemployment is caused by the minimum wage). *However*, those workers who still have jobs benefit from the minimum wage because they are paid a higher wage than they would otherwise have been paid. In other words, the minimum wage law creates both losers (the workers who are unemployed and the firms that have to pay higher wages) and winners (the workers who receive higher wages).

Do the gains to the winners more than offset the losses to the losers? The answer to that question involves normative analysis. Positive economic analysis can only show the consequences of a particular policy; it cannot tell us whether the policy is 'good' or 'bad'. So, the statement at the beginning of this box is inaccurate.

Economics as a social science

Because economics studies the actions of individuals and societies, it is a social science. Economics is therefore similar to other social science disciplines such as psychology, political science and sociology. As a social science, economics considers human behaviour—particularly decision-making behaviour—in every context, not just in the context of business. Economists have studied such issues as how families decide the number of children to have, why people have difficulty losing weight or attaining other desirable goals, and why people often ignore relevant information when making decisions. Economics also has much to contribute to questions of government policy. As we will see throughout this text, economists have played an important role in formulating government policies in areas such as the environment, health care and poverty.

In each chapter, the feature entitled 'Making the connection' discusses a business news story, or other application, related to the chapter material. Read *Making the connection 1.1* for a discussion on what positive economics suggests about the effect of immigration on unemployment levels and how economic analysis can differ from widely held public views and subsequent political policy decisions.

Making the Connection



globevista.com

Immigration is good for the economy, but not always good for politics. (The Abruzzese Emigrant Association monument near Lake Vasto, Perth.)

Good economics doesn't always mean good politics

Economic theories and models have had a huge influence on government policy. However, even when economic evidence is very strong, this doesn't mean that it will be adopted by politicians. Most economists agree that immigrants into Australia do not create unemployment; that is, they do not take jobs from existing Australian residents. Instead, immigration creates demand for goods and services, brings skills into Australia and contributes positively to economic growth. This conclusion is based on vast amounts of theory and economic modelling using evidence from many countries, including Australia. In other words, it is based on positive economics. However, politicians are acutely aware of conclusions that voters believe to be correct but which may not be supported by positive analysis. Political decisions regarding immigration (and many other issues) are often based not only on positive economics but also on deeply held public views.

In Australia in the mid-2000s, net overseas migration (the difference between people migrating to Australia and those leaving Australia to live overseas) increased significantly. The increase in the volume of immigration that occurred largely during the Global Financial Crisis of 2007–2008 led to public concern that new immigrants would worsen the rate of unemployment in Australia. Between 2007 and 2008, net overseas migration increased from around 244,000 to 314,700. Subsequently there was a significant reduction in 2010 for perceived political gain, to around 172,000,

despite continuing skills shortages, before again rising in subsequent years. Of particular public concern was the growth in temporary migrants under the Temporary Work Skills ('457') visa program. This program was designed to get skilled workers into Australia relatively quickly to fill vacancies where there was a shortage of Australian workers, which had occurred particularly in the then rapidly growing mining sector.

The 457 visa program exposed the difference between positive economics and normative views held by the public. In 2013, the then prime minister of the Labor government, Julia Gillard, announced that the government wanted to 'stop foreign workers being put at the front of the queue, with Australian workers at the back'. Specific examples of rorts of the system were used as the reason why she argued that it should be harder for employers to bring in overseas workers on 457 visas. Ms Gillard stated that she wanted to protect Australian jobs and rejected claims that her stance could be damaging to economic growth or national harmony. Between 2013 and 2015 net overseas migration fell from 208,000 to 187,000, but it quickly rose again, reaching 244,000 by 2016. In 2017, Malcolm Turnbull, then prime minister of the Coalition government, announced a crackdown on foreign worker visas, stating that the government was adopting an 'Australians first' approach to skilled migration. The controversial 457 visa program was scrapped and replaced with a stricter program—the 'Temporary Skill Shortage Visa'. However, even with this change, net overseas migration ranged between 210,000 and 250,000 each year between 2017 and 2019.

In response to the stance taken by both governments at various times, the Australian Chamber of Commerce and the Australian Industry Group both predicted continued skills shortages and argued for a steady migration policy instead of major fluctuations. Attacks on skilled migration have also been questioned by economist Professor Phil Lewis, Director of the Centre for Labour Market Research at the University of Canberra. When interviewed by *The Weekend Australian*, he stated: 'You simply won't get Australians to work on many of these projects, so if we don't allow migrants to work on them then we are giving up on creating wealth.' He said that the relatively higher wages being offered to Australians was still insufficient to entice enough tradespeople to move to isolated mining regions with few services. He argued that tightening skilled immigration was seen as vote-winning policy based on views held by much of the Australian public, rather than on sound economic modelling and positive analysis.

This skills shortage, together with casual labour shortages in the agricultural sector, became a much larger problem in 2021 due to the border closures and travel restrictions following the spread of the COVID-19 virus. According to government estimates, net migration for Australia for the financial year 2020/21 was negative, at an estimated –72,000.

SOURCES: Australian Bureau of Statistics (2020), *Australian Demographic Statistics*, Cat. No. 3101.0, December, Table 1, at https://www.abs. gov.au; Prime Minister Scott Morrison (2020), 'Transcript', *National Press Club*, 26 May, at https://www.pm.gov.au/media/qa-national-pressclub; Fergus Hunter & Eryk Bagshaw (2017), 'A new frontier. The little-known alternative to the 457 foreign worker visa', *The Sydney Morning Herald*, 2 September, at https://www.smh.com.au; Commonwealth Government (2020), *Budget 2020–21*, Budget Paper No. 1, at https:// www.budget.gov.au; all viewed 12 October 2020; James Frost (2012), 'Migrants matter as clock ticks on boom', *The Weekend Australian*, 2 June; Sid Maher (2013), 'PM faces internal revolt on visas', *The Australian*, 8 March.

MICROECONOMICS AND MACROECONOMICS

Economic models can be used to analyse decision-making in many areas. We group some of these areas together as *microeconomics* and others as *macroeconomics*. **Microeconomics** is the study of how households and firms make choices, how they interact in markets, and how the government attempts to influence their choices. **Macroeconomics** is the study of the economy as a whole, including topics such as inflation, unemployment and economic growth. Table 1.1 gives examples of microeconomic and macroeconomic issues.

TABLE 1.1 Issues in microeconomics and macronomics				
EXAMPLES OF MICROECONOMIC ISSUES	EXAMPLES OF MACROECONOMIC ISSUES			
 How consumers react to changes in product prices How firms decide what prices to charge for the products 	Why economies experience periods of contraction and increasing unemployment			
 they sell Which government policy would most efficiently reduce chosity. 	 Why, over the long run, some economies have grown much faster than others What determines the inflation rate 			
 What the costs and benefits of approving the sale of a new prescription drug are 	What determines the value of the Australian dollar What determines the value of the Australian dollar			
 What the most efficient way to reduce air pollution is 	severity of an economic contraction			

The division between microeconomics and macroeconomics is not hard and fast. Many economic situations have *both* a microeconomic *and* a macroeconomic aspect. For example, the level of total investment by firms in new machinery and equipment helps to determine how rapidly the economy grows—which is a macroeconomic issue. But to understand how much new machinery and equipment firms decide to purchase, we have to analyse the incentives individual firms face—which is a microeconomic issue.

ECONOMIC SKILLS AND ECONOMICS AS A CAREER

How do economists do what they do? The following analogy may be helpful. When people are thinking of buying a house, they may hire a structural engineer as a consultant to examine the house and prepare a report. The engineer's report is likely to both describe any problems with the house—like cracks in the walls—and advise the potential buyer regarding how to fix the problems and the likely cost.



Describe economics as a career and the key skills you can gain from studying economics. LEARNING OBJECTIVE



Distinguish between microeconomics and macroeconomics.

Microeconomics

The study of how households and firms make choices, how they interact in markets, and how the government attempts to influence their choices.

Macroeconomics

The study of the economy as a whole, including topics such as inflation, unemployment and economic growth. You have seen that economics is about making choices. Economists spend much of their time describing how individuals, businesses and governments make choices and analysing the results of the choices. Then, like a structural engineer advising a home-buyer on how to fix cracked walls, economists advise on how better decisions can be made.

In this text we will explore economic principles that you will find very useful in understanding what is happening both in the world of economics and business and in your everyday life. Individuals can use economic principles to improve how they make important decisions, such as what career to pursue, what financial investment to make, or whether to lease or buy a car. Managers in businesses can also use economic principles to improve how they make important decisions, such as what prices to charge for their products, whether to begin selling their products in an overseas market, or whether to invest in new software. Government policy-makers use economic principles to make decisions, such as whether to raise taxes on cigarettes to discourage teenage smoking, whether to lower income taxes to increase consumer spending and economic growth, or whether to allocate additional funds to research on cancer or to research on heart disease. Many businesses, government agencies and non-profit organisations—including hospitals, museums and charities—hire economists. Colleges and universities also hire economists to teach and to carry out academic research on business, the economy and economic policy. Some of the activities that economists often perform while pursuing careers in these organisations include the following:

- An economist working for Mercedes-Benz may forecast the demand for electric cars over the next 10 years.
- An economist working for an investment firm may use economic models to forecast future values of interest rates.
- An economist working for the Australian Government's Department of Education, Skills and Employment may research and analyse the types of skills, education and training required for jobs in the future.
- An economist working for McDonald's may assess whether the firm should open additional restaurants in China.
- An economist working for the Australian Competition and Consumer Commission may gather and analyse data relevant to deciding whether two firms should be allowed to reduce competition in a market by merging to form a combined firm.
- An economist working for the Reserve Bank of Australia may forecast trends in employment and production in Australia.
- A journalist who majored in economics and is working for *The Australian Financial Review* may interpret monetary policy and the effects of interest rate changes for their readers.
- An economist working for the World Bank, an international economic organisation with the mission of reducing poverty and increasing economic growth, might write a report analysing the effectiveness of a development program in a low-income country.

Economics has developed a set of tools designed specifically to help businesses and governments make better decisions. It is not too surprising that more chief executive officers of Fortune 500 firms majored in economics than in any other subject. Many students who do not pursue a career in economics can still benefit from the skills they learn by studying some economics.

ECONOMICS IN YOUR LIFE AND CAREER

(continued from page 3)

ARE YOU LIKELY TO LOSE YOUR JOB TO OFFSHORING?

At the beginning of the chapter we posed the question: Is it likely that during your career your job will be outsourced to India, the Philippines, China or some other country? It is important to remember that the number of jobs offshored as a proportion of total employment in Australia is very small. Also, offshoring enables firms to lower their production costs, which keep prices lower for consumers, allowing consumers to spend more on other goods and services, potentially creating more jobs. Furthermore, in a market economy, new jobs are constantly being created as old jobs disappear or become redundant. So, while you may lose or change your job one or more times during your career, it will probably not be due to offshoring.

CONCLUSION

The best way to think of economics is as a group of useful ideas about how individuals make choices given their scarce resources. Economists have put these ideas into practice by developing economic models. Consumers, business managers and government policy-makers use these models every day to help them make choices. In this text we explore many key economic models and give examples of how to apply them in the real world.

Most students taking an introductory economics course do not major in economics or become professional economists. Whatever your major may be, the economic principles you will learn in this text will improve your ability to make choices in many aspects of your life. These principles will also improve your understanding of how decisions are made in business and government.

Reading news websites, newspapers and magazines is an important part of understanding the current economic climate and learning how to apply economic concepts to a variety of real-world events. At the end of each chapter you will see a feature entitled 'An inside look'. This feature consists of an excerpt from an article that relates to the concepts we have discussed throughout the chapter. A summary and analysis and supporting graph highlight the key economic points of the article. Read the following 'An inside look' to learn how economic analysis is used to address the issue of the growth in automation and robotics and the effect this may have on jobs. Test your understanding by answering the 'Thinking critically' questions that follow.

sample par

AN INSIDE LOOK

THE CONVERSATION 25 JUNE 2019

Jobs are changing, and fast. Here's what the VET sector (and employers) need to do to keep up.

by Pi-Shen Seet, Ann-Louise Hordacre, Janice Jones and John Spoehr

Technological developments are expected to majorly, and rapidly, disrupt or change the nature of employment. The multiplier effect of these disruptions interacting with each other has led to what has been termed the fourth industrial revolution.

A The first industrial revolution took us from agrarian to industrial economies and the second used resources like electricity and steel to create mass production. The third refers to technology advancing from analogue and mechanical devices to the digital technology available today. The fourth industrial revolution represents ways technology has become embedded in societies by the fusion of technologies, or what is known as cyberphysical systems. For example, 3D printing needs advanced materials with printers linked to the internet, which are increasingly intelligent and autonomous.

Commentators have polarising views on the possible effects of the fourth industrial revolution. Some see technologies offering limitless new opportunities while others see major economic disruptions – the so-called dark side of technological change.

B The pessimistic perspective is provided in an often cited 2013 study by labour researchers Carl Benedikt Frey and Michael A. Osborne, who argue 47% of total employment in developed economies is at risk of automation.

In Australia, the Productivity Commission estimates 40% of employment is at risk of being digitally disrupted by automation over the next 10-15 years. The Australian Industrial Transformation Institute estimates the level of disruption to be between 5% and 10%.

But an important point often overlooked in these and related studies based on Frey and Osborne's modelling is that they investigate the potential for existing jobs to be automated. They don't take into account the net effect of automation on jobs and that new jobs may be created as a consequence of automation.

Or More recent reports address this issue and point to a less pessimistic future. The World Economic Forum recently projected that while 75 million jobs will likely be displaced by robots, 133 million new jobs will be created. This means a net gain of more than 50 million jobs globally.

This suggests by 2022, some established roles such as data analysts and software developers—as well as so-called emerging roles such as machine learning specialists and robotics engineers, together with existing roles based on distinctively human traits such as customer service workers and people and culture specialists—will rise from 16% of the labour force to 27%. In Australia, Deloitte Access Economics estimates more than 80% of jobs will be created between now and 2030 for knowledge workers. On the flip side, as algorithms replace workers, declining roles such as accountants and telemarketers, currently representing around one third of the labour force, will fall to one in five workers.

The VET sector requires increased collaboration between industry, educators and governments. It also needs responsiveness and flexibility in delivering skills, from formal qualifications to micro-credentials or non-formal education to reflect the needs of rapidly changing technologies.

THE CONVERSATION

SOURCE: Pi-Shen Seet, Janice Jones, Ann-Louise Hordacre, Janice Jones & John Spoehr (2019), 'Jobs are changing, and fast. Here's what the VET sector (and employers) need to do to keep up', *The Conversation*, 25 June, at https://theconversation.com/jobs-are-changing-and-fast-heres-what-the-vet-sector-and-employers-need-to-do-to-keep-up-118524, viewed 3 August 2020. This article is based on research funded by National Centre for Vocational Education Research (NCVER) [Seet, P-S, Jones, J., Spoehr, J., Hordacre, A-L. 2018. The fourth industrial revolution – implications of technological disruption for Australian VET. NCVER, Adelaide, SA. (ISBN: 978-1-925717-20-4). https:// www.ncver.edu.au/news-and-events/media-releases/training-for-the-fourth-industrial-revolution

KEY POINTS IN THE ARTICLE

This article discusses how Australian businesses are continuing to expand the role of automation, artificial intelligence and 'robotics' in the workplace. In the services sector, the term 'robotics' mainly refers to the use of software programs, also referred to as 'computerisation'. Today's use of robotics and software programs is seen as having similar effects as the adoption of automation and machinery, by changing the nature of jobs. The article suggests that the changing nature of jobs has implications for the university and VET (Vocational Education and Training) sectors.

ANALYSING THE NEWS

A The article likens the potential growth in robotic process automation by Australian industries to Australia's move over previous decades to increasingly mechanised production in the agricultural and manufacturing sectors. Most economists argue that the automating of routine tasks will lead to higher wages and increased prosperity for Australia, just as mechanisation and digital technology did. This may at first glance seem counter-intuitive. How can replacing people with automated processes increase jobs and wages in Australia? It is true that some jobs will be lost; however, lower production costs that can be achieved by some Australian businesses through new technology and automation can make these businesses more profitable. They would therefore be in a position to expand and create new, different jobs. Alternatively, they might invest in other areas of the economy that require more highly skilled and more highly paid Australian workers.

B However, many commentators and some economists have a pessimistic view of the impacts of automation,

THINKING CRITICALLY

computerisation worldwide, according to the study by researchers at Oxford University that is cited in the article. Although other economists have challenged the magnitude of these estimates, there is general agreement that the jobs most at risk of being replaced by software programs are those involving routine clerical and personal service tasks; however, as mentioned in the article, this extends to professions including accountants and telemarketers. The jobs least at risk are those of therapists, teachers and nurses; and, interestingly, economists are also not at great risk of being replaced by computers! Also, many studies have found that in most professions, people will be working alongside some sort of computerisation, becoming more productive, rather than being replaced by it.

artificial intelligence and robotics on jobs. Figure 1

shows the jobs that are most at risk and least at risk of

C We have seen in this chapter that economists use models to analyse economic issues such as the effects of robotics and offshoring. According to the article, some people believe that the rise of robotics will take some jobs from Australians and workers around the world. People who make this argument are implicitly using a model that assumes that 'the number of jobs is fixed, so if some of them are replaced by new software or go overseas, there must be fewer jobs left at home'. However, we know that this model and assumption is not useful, because hundreds of thousands of new jobs are created in Australia each year. As discussed in the article, automation will lead to a rise in productivity and more jobs will be created. The important issue revolves around re-skilling, retraining and relevant education.

- Robotics can reduce production costs and increase economic efficiency. What impacts might they have on equity?
- **2** There are limits to the types of job that can be fully automated. What determines those limits?



CHAPTER SUMMARY AND PROBLEMS

KEY TERMS

allocative efficiency	
centrally planned economy	
consumer sovereignty	
dynamic efficiency	
economic models	
economic variable	1
economics	
equity	

macroeconomics	13	nositive analysis
macrocconomics	15	positive analysis
marginal analysis	5	productive efficiency
market	4	resources
market economy	7	scarcity
microeconomics	13	trade-off
mixed economy	8	voluntary exchange
normative analysis	11	
opportunity cost	7	

THREE KEY ECONOMIC IDEAS

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LEARNING OBJECTIVE Explain these three key economic ideas: people are rational, people respond to incentives, and optimal decisions are made at the margin.

SUMMARY

Economics is the study of the choices that people and societies, including consumers, business managers and governments, make to attain their goals, given their scarce resources. We must make choices because of **scarcity**, which means that although our wants are unlimited, the resources available to fulfil those wants are limited. **Resources** are inputs used to produce goods and services, including natural resources (such as land, water and minerals), labour, capital and entrepreneurial ability. A **market** is a group of buyers of a good or service and the institution or arrangement by which they come together to trade.

Economists assume that people are rational in the sense that consumers and firms use all available information as they take actions intended to achieve their goals. Rational individuals weigh the benefits and costs of each action and choose an action only if the benefits outweigh the costs. Although people act from a variety of motives, ample evidence indicates that they respond to economic incentives. Economists use the word 'marginal' to mean extra or additional. **Marginal analysis** involves comparing marginal benefits with marginal costs. The optimal decision is to continue any activity up to the point where the marginal benefit equals the marginal cost.

REVIEW QUESTIONS

- 1.1 Briefly discuss each of the following economic ideas: people are rational, people respond to incentives, and optimal decisions are made at the margin.
- **1.2** What is *scarcity*? Why is scarcity central to the study of economics?

PROBLEMS AND APPLICATIONS

1.3 Australian university economics graduates spoke in interviews of how the study of economics provided a solid grounding that was helpful in their subsequent careers, which included working in government departments, private banks, other financial institutions and large private companies such as Shell (School of Economics, University of Queensland).¹ The students commented that studying economics enabled them to:

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- Think logically and critically.
- Develop a way of problem-solving that they could apply to most decision-making.
- Consider alternative policy solutions and their consequences.

Why might studying economics be particularly good preparation for being a top manager of a corporation, running your own business, working in international public organisations, or having a leading role in government?

- 1.4 Do you agree or disagree with the following assertion: 'The problem with economics is that it assumes that consumers and firms always make the correct decision. But we know everyone's human, and we all make mistakes.'
- 1.5 [Related to Solved problem 1.1] Suppose that Dell Technologies is currently selling 250,000 Inspiron laptops per month. A manager at Dell argues: 'The last 10,000 laptops we produced increased our revenue by \$8.5 million and our costs by \$8.9 million. However, because we are making a substantial total profit of \$25 million from producing 250,000 laptops, I think we are producing the optimal number of laptops.'

Briefly explain whether you agree with the manager's reasoning.

1.6 [Related to Solved problem 1.1] From 2009 onwards, movie studios began to release a number of films in 3D format. To show films in this format, cinemas have to purchase 3D equipment that costs around \$75,000 for each projector. Usually, cinema owners charge about \$4 more for a ticket to a 3D movie than for a movie in the conventional 2D format. If you owned a cinema, discuss how you would go about deciding whether to invest in 3D equipment. **1.7** [Related to Solved problem 1.1] Two students are discussing Solved problem 1.1.

Joe: 'I think the key additional information you need to know in deciding whether to produce 1 million more iPhones is the amount of profit you are currently making while producing 10 million. Then you can compare the profit earned from selling 11 million iPhones with the profit earned from selling 10 million. This information is more important than the additional revenue and additional cost of the last 1 million iPhones produced.' *Jill*: 'Actually, Joe, knowing how much profits change when you sell 1 million more iPhones is exactly the same as knowing the additional revenue and the additional cost.' Briefly evaluate their arguments.

1.8 Late in the semester a friend tells you, 'I was going to drop my psychology unit so that I could concentrate on my other units, but I had already put so much time into the unit that I decided not to drop it.'

What do you think of your friend's reasoning, and what economic concepts are involved in your friend's reasoning? Would it make a difference to your answer if your friend has to pass the psychology unit at some point to graduate? Briefly explain.



SCARCITY, TRADE-OFFS AND THE ECONOMIC PROBLEM THAT EVERY SOCIETY MUST SOLVE LEARNING OBJECTIVE Understand the issues of scarcity and trade-offs, and how the market makes decisions on these issues.

SUMMARY

At any point in time in any country, resources such as labour, natural resources, equipment and machinery are in limited or fixed supply; that is, they are *scarce*. However, the wants of people are unlimited. Therefore, choices must be made between alternative uses for the resources. This involves **trade-offs**, as with scarce resources an economy cannot produce unlimited goods and services to meet unlimited wants. The concept of *opportunity cost* is used by economists when evaluating the alternative choices available. The **opportunity cost** of any activity is the highest-valued alternative that must be given up to engage in that activity. Therefore, opportunity cost enables us to see what is forgone when a choice is made; that is, it enables us to understand the trade-offs.

In a **market economy,** most economic decisions are made by consumers and firms. In a market economy, firms must produce goods and services that meet the wants of consumers or the firms will go out of business. In that sense, it is consumers who decide what goods and services will be produced, which is referred to as **consumer sovereignty**. In a **centrally planned economy**, most economic decisions are made by the government. Most economies, including that of Australia, are **mixed economies** in which most economic decisions are made by consumers and firms, but the government also plays a significant role.

Productive efficiency occurs when a good or service is produced using the least amount of resources; allocative efficiency occurs when production is in accordance with consumer preferences; dynamic efficiency occurs when new technologies and innovation are adopted over time. Voluntary exchange occurs in markets when both the buyer and seller of a product are made better off by the transaction. Equity involves the fair distribution of economic benefits. Policy-makers often face a trade-off between equity and efficiency.

REVIEW QUESTIONS

2.1 Explain how the concept of *opportunity cost* arises from the central economic problem of scarce resources and unlimited wants.

- 2.2 What are the three economic questions that every society must answer? Briefly discuss the differences in how centrally planned, market and mixed economies answer these questions.
- **2.3** What is the difference between *productive, allocative* and *dynamic efficiency*?
 - What is the difference between *efficiency* and *equity*?
 Why do government policy-makers often face a trade-off between efficiency and equity?

PROBLEMS AND APPLICATIONS

- 2.5 Does Bill Gates, one of the richest people in the world, face scarcity? Does everyone? Are there any exceptions?
- 2.6 In a market economy, why does a firm have a strong incentive to be productively, allocatively and dynamically efficient? What does the firm earn if it is efficient, and what happens if it is not?
- 2.7 Would you expect new and better machinery and equipment to be adopted more rapidly in a market economy or in a centrally planned economy? Briefly explain.
- 2.8 Centrally planned economies have been less efficient than market economies.
 - a Has this happened by chance or is there some underlying reason?
 - b If market economies are more economically efficient than centrally planned economies, would there ever be a reason to prefer having a centrally planned economy rather than a market economy?
- 2.9 When it comes to health care, we usually want everything medical technology can offer. Why then do governments limit services such as health care and, furthermore, why don't governments make health care free for everyone?

- 2.10 Assume that the state and territory governments throughout Australia increase the price of water in an attempt to reduce consumption for domestic use. What are the equity considerations with this policy?
- 2.11 Suppose that your local police recover 100 tickets to a big football match in a drug raid. They decide to distribute these to residents and announces that tickets will be given away at 10 a.m. on Monday at the Town Hall.
 - a What groups of people will be most likely to try to get the tickets? Think of specific examples and then generalise.

- b What is the opportunity cost of distributing the tickets this way?
- c Productive efficiency occurs when a good or service (such as the distribution of tickets) is produced at the lowest possible cost. Is this an efficient way to distribute the tickets? If possible, think of a more efficient method of distributing the tickets.
- d Is this an equitable way to distribute the tickets? Explain.

ECONOMIC MODELS

LEARNING OBJECTIVE Explain how economists use models to analyse economic events and government policies.

SUMMARY

An economic variable is something measurable that relates to resource use that can have different values; for example, wages, prices, hours worked. Economists rely on economic models when they apply economic ideas to real-world problems. Economic models are simplified versions of reality used to analyse real-world economic situations. Economists accept and use an economic model if it leads to hypotheses that are confirmed by statistical analysis. In many cases the acceptance is tentative, however, pending the gathering of new data or further statistical analysis. Economics is a *social science* because it applies the scientific method to the study of the interactions between individuals. Economics is concerned with positive analysis rather than normative analysis is concerned with what ought to be.

REVIEW QUESTIONS

- 3.1 Why do economists use models? How are economic data used to test models?
- 3.2 Describe the five steps by which economists arrive at a useful economic model.
- 3.3 What is the difference between normative analysis and positive analysis? Is economics concerned mainly with normative analysis or mainly with positive analysis? Briefly explain.

PROBLEMS AND APPLICATIONS

- 3.4 Suppose that an economist develops an economic model and finds that 'it works well in theory, but it fails in practice'. What should the economist do next?
- 3.5 Dr Strangelove's theory is that the price of mushrooms is determined by the activity of subatomic particles that exist in another universe parallel to ours. When the subatomic particles are emitted in profusion, the price of mushrooms is also high. When subatomic particle emissions are low, the price of mushrooms is also low. How would you go about testing Dr Strangelove's theory? Discuss whether or not this theory is useful.

- **3.6** [Related to the *opening case*] Some firms have begun offshoring work to the Philippines.
 - a Why have firms done this?
 - b Is offshoring work to lower-paid workers in the Philippines a risk-free proposition for firms?
- 3.7 [Related to *Don't let this happen to you*] Explain which of the following statements represent positive analysis and which represent normative analysis:
 - a A\$2 per-packet tax on cigarettes will reduce smoking by teenagers by 12 per cent.
 - b The federal government should spend more on cancer research.
 - c Rising paper prices will increase textbook prices.
 - d The price of coffee at a café is too high.
- 3.8 [Related to Making the connection 1.1] Making the connection 1.1 explains that the debate over immigration has both positive and normative elements. What economic statistics would be most useful in evaluating the positive elements in this debate? Assuming that these statistics are available or could be gathered, are they likely to resolve the normative issues in this debate?
- 3.9 If you want to buy or sell a home, land or investment property, you will have to sign a sale contract. The legal work involved in preparing the sale contract, mortgage and other related documents is called conveyancing. Until fairly recently in New South Wales (NSW), this work had to be carried out by a solicitor. The NSW government abolished this restriction and allowed licensed conveyancers, who were not qualified lawyers, to do conveyancing.
 - a How might the old system have protected consumers?
 - b Why did critics of the old system argue that it protected lawyers more than it did consumers?
 - c Briefly discuss whether you think changing the law was a good idea.



MICROECONOMICS AND MACROECONOMICS

LEARNING OBJECTIVE Distinguish between microeconomics and macroeconomics.

SUMMARY

Microeconomics is the study of how households and firms make choices, how they interact in markets, and how the government attempts to influence their choices. **Macroeconomics** is the study of the economy as a whole, including topics such as inflation, unemployment and economic growth.

REVIEW QUESTIONS

- **4.1** Briefly discuss the difference between *microeconomics* and *macroeconomics*.
- 4.2 Is every economic issue either strictly microeconomic or strictly macroeconomic? Briefly explain.

PROBLEMS AND APPLICATIONS

4.3 Briefly explain whether each of the following is primarily a microeconomic issue or primarily a macroeconomic issue.

- a The effect of higher cigarette taxes on the quantity of cigarettes sold.
- b The effect of higher income taxes on the total amount of consumer spending.
- c The reasons why the economies of East Asian countries grow faster than the economies of sub-Saharan African countries.
- d The reasons for low rates of profit in the hairdressing industry.
- 4.4 Briefly explain whether you agree with the following assertion:

Microeconomics is concerned with things that happen in one particular place, such as the unemployment rate in one city. In contrast, macroeconomics is concerned with things that affect the country as a whole, such as how the rate of teenage smoking in Australia would be affected by an increase in the tax on cigarettes.



ECONOMIC SKILLS AND ECONOMICS AS A CAREER

LEARNING OBJECTIVE Describe economics as a career and the key skills you can gain from studying economics.

SUMMARY

Economics has developed a set of tools designed specifically to help businesses and governments make better decisions. Many businesses, government departments and non-profit organisations hire economists to assist with decision-making. The principles of economics are also involved in everyday individual decision-making.

Economists can advise businesses what price they should charge to maximise profits, the trade-offs between alternative investment decisions, or whether or not expanding their operations will reduce costs; they advise governments on almost all decisions regarding taxation and expenditures; and they provide economic analysis for businesses, governments and non-profit organisations about the future economic outlook, both domestically and internationally. Students who do not pursue a career in economics can still benefit from the skills they learn by studying some economics.

REVIEW QUESTIONS

- 5.1 Briefly explain why businesses and governments hire economists.
- 5.2 Explain how the tools of economics can be applied to individual decision-making.

PROBLEMS AND APPLICATIONS

- 5.3 Give an example of how you apply an economic tool in your daily decision-making.
- 5.4 Write a short list of businesses and government departments that you think hire economists and briefly explain the role of the economists in those jobs.